Message Text

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SECRETSTATE 170085

NODIS

E.O. 11652: XGDS-1

TAGS: PFOR, IS, EG

SUBJECT: UNEF EXTENSION

FOR AMBASSADOR MOYNIHAN FROM THE SECRETARY

1. BEGIN FYI. WE HAVE RECEIVED WORD FROM THE EGYPTIANS THAT THEY ARE WILLING TO AGREE TO A SCENARIO WHICH WILL LEAD TO A SECURITY COUNCIL DECISION EXTENDING THE MANDATE OF UNEF FOR THREE MONTHS. THE SCENARIO IS AS FOLLOWS:

THE SECURITY COUNCIL PRESIDENT WOULD LAUNCH AN APPEAL TO CAIRO TO RECONSIDER THE EGYPTIAN DECISION NOT TO RENEW UNEF. THE EGYPTIANS HAVE ASKED THAT THE APPEAL NOT SPECIFY THE DURATION OF THE EXTENSION. PRESIDENT SADAT WOULD RESPOND FAVORABLY FOR AN EXTENSION OF THREE MONTHS. THE EGYPTIANS WANT THE PERIOD OF EXTENSION AND THE ANSWER WHICH THEY WOULD GIVE TO BE KEPT STRICTLY BETWEEN THE US AND EGYPT FOR THE TIME BEING AND IT SHOULD NOT REPEAT NOT SECRET

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BE TOLD TO THE PRESIDENT OF THE SECURITY COUNCIL, ANY

MEMBER OF THE SECURITY COUNCIL OR TO ISRAELIS. IN FACT, WE HAVE BEEN TOLD BY TH- EGYPTIANS THAT IF THERE IS ANY LEAK ABOUT THE PERIOD OF THE EXTENSION, THEY WILL NOT AGREE TO THE EXTENSION. AFTER THE EGYPTIANS HAVE

RESPONDED TO THE APPEAL, THEN WE WOULD WORK OUT WITH THEM AND OTHERS AN APPROPRIATE SECURITY COUNCIL RESOLUTION. EGYPTIANS WANT US TO DISCUSS THIS RESOLUTION WITH THEM. YOU SHOULD KNOW THAT NONE OF THIS IS KNOWN TO THE EGYPTIAN DELEGATE IN NEW YORK. THEREFORE, YOU WILL HAVE TO HANDLE THIS WITH GREAT CARE AND DISCRETION. END FYI.

- 2. BEARING THE ABOVE IN MIND, YOU SHOULD SEE THE SECURITY COUNCIL PRESIDENT IMMEDIATELY AND TELL HIM THAT WE HAVE DEVELOPED ON OUR OWN A PROCEDURE WHICH, IN OUR JUDGMENT, CAN LEAD TO FAVORABLE SECURITY COUNCIL ACTION RENEWING THE MANDATE OF UNEF.
- 3. YOU SHOULD REQUEST THE PRESIDENT OF THE SECURITY COUNCIL TO CONSULT OTHER SECURITY COUNCIL MEMBERS INFORMALLY WITH A VIEW TO HAVING HIM SEND THE FOLLOWING APPEAL TO PRESIDENT SADAT BASED ON INFORMAL CONSULTATIONS WITH OTHER SECURITY COUNCIL MEMBERS. IF THE SECURITY COUNCIL PRESIDENT ASKS YOU, AS HE WILL, AS TO WHY A SPECIFIC TIME PERIOD FOR THE UNEF MANDATE IS NOT INCLUDED. YOUR ANSWER SHOULD BE THAT THIS SHOULD BE LEFT TO THE EGYPTIANS. SECURITY COUNCIL PRESIDENT AND OTHERS WILL ALSO WANT TO KNOW, OUT OF FEAR OF BEING REBUFFED, WHETHER THE EGYPTIANS WILL RESPOND FAVORABLY TO SUCH AN APPEAL. YOU SHOULD DIRECT THEM TO ASK THIS QUESTION OF THE EGYPTIAN UN DELEGATE, WHO, IN TURN, WILL OBVIOUSLY HAVE TO SEEK INSTRUCTIONS FROM CAIRO. YOU SHOULD SUGGEST TO THE SECURITY COUNCIL PRESIDENT THAT HE SHOULD GIVE THE TEXT OF THE APPEAL TO THE EGYPTIAN SIMULTANEOUS WITH HIS CLEARING IT OUT WITH OTHER SECURITY COUNCIL MEMBERS.
- 4. TEXT OF APPEAL IS AS FOLLOWS:

"BASED ON DISCUSSIONS I HAVE HELD WITH UNSYG AND MEMBERS SECRET

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OF THE COUNCIL, AND TAKING ACCONT OF THE GRAVITY OF THE SITUATION IN THE MIDDLE EAST, I BELIEVE AN EXTENSION OF UNEF WOULD MAKE A SIGNIFICANT CONTRIBUTION TO CREATING AN ATMOSPHERE CONDUCIVE TO PROGRESS TOWARD AGREEMENT ON A JUST AND LASTING PEACE IN THE AREA. THEREFORE, I APPEAL TO PRESIDENT SADAT AS AN ACT OF STATESMANSHIP TO RECONSIDER HIS ATTITUDE TOWARD FURTHER EXTENSION OF THE UNEF MANDATE AND TO ,ERMIT ME TO ADVISE THE COUNCIL THAT

THE GOVERNMENT OF EGYPT LENDS IT CONSENT TO A FURTHER EXTENSION OF THE FORCE."

- 5. WE BELIEVE THAT INFORMAL CONSULTATIONS SHOULD BE COMPLETED AS RAPIDLY AS POSSIBLE BY THE SECURITY COUNCIL PRESIDENT WITH A VIEW TO GETTING THE APPEAL SENT TO CAIRO BY MONDAY, JULY 21. YOU SHOULD TELL THE SECURITY COUNCIL PRESIDENT THAT WE DO NOT WANT THIS TEXT IDENTIFIED AS AN AMERICAN TEXT, THAT IF HE WISHES TO MAKE CHANGES, THAT WE WOULD WANT ASSURANCE THAT HE WOULD CONSULT WITH US FULLY, THAT HE SHOULD MAKE THE TEXT OF THE APPEAL AVAILABLE TO THE ISRAELIS AS WELL, AND THAT HE SHOULD TOUCH BASE WITH WALDHEIM. IN SHORT, WE WANT THE SECURITY COUNCIL PRESIDENT TO CARRY THE BALL WITH US STAYING IN THE BACKGROUND GUIDING MATTERS.
- 6. AT A LATER STAGE WE WILL BE SENDING YOU THE KIND OF SECURITY COUNCIL RESOLUTION WHICH WE THINK SHOULD BE ADOPTED BY THE SECURITY COUNCIL BY THE CLOSE OF BUSINESS OF THE 23RD. YOU SHOULD URGE STRONGLY THAT THERE BE NO FORMAL PROCEEDING IN THE SECURITY COUNCIL IN CONNECTION WITH THE APPEAL BUT, OBVIOUSLY, THERE WILL BE AMPLE OPPORTUNITY FOR SECURITY COUNCIL DEBATE AND DISCUSSION WITH RESPECT TO CONSIDERATION OF A SECURITY COUNCIL RESOLUTION AT THE SECOND STAGE. KISSINGER

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